

# **Greater Minnesota Transportation Alternatives Solicitation**

2018/19 Guidebook

## **Table of Contents**

| Table of Contents   | 2  |
|---|----|
| Overview  | 3  |
| Related Documents   | 3  |
| 2018/19 Solicitation Timeline   | 3  |
| Fransportation Alternatives Solicitation Information                                  | 4  |
| Federal Program Requirements  | 4  |
| Qualifying Activities   | 4  |
| Non-Qualifying Activities   | 5  |
| Project Sponsors and Applicants   | 6  |
| Sponsors  | 6  |
| Applicants  | 6  |
| Local Match and Cost Sharing Requirements   | 7  |
| Timeline Guidance for Project Development to Construction                             | 8  |
| RDO & MPO Contact Information   | 9  |
| Regional Development Organization Contact Information                                 | 10 |
| Metropolitan Planning Organization Contact Information                                | 11 |
| ATP Contact Information   | 12 |
| Area Transportation Partnership Contact Information                                   | 13 |
| Other Key Contacts  | 14 |
| Safe Routes to School, Scenic Byway & Recreational Trails Program Coordinator Contact |    |
| Information   | 14 |
| Statewide Transportation Alternatives Contact Information                             | 14 |

**Note:** The solicitation for Transportation Alternatives funding for the seven-county Twin Cities metropolitan area (Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington counties) is conducted by the Metropolitan Council and the Transportation Advisory Board. For more information about the metro area solicitation, visit the Met Council website.

For SRTS Infrastructure applicants in the Twin Cities metropolitan region, visit the MnDOT SRTS website for more information.

#### **Overview**

For the 2018/19 application cycle, MnDOT is conducting a joint solicitation for Transportation Alternatives and Safe Routes to School infrastructure projects. This document explains the overall solicitation process and the eligibility requirements for Transportation Alternatives funding.

See the SRTS Infrastructure Program Guidance document for specific eligibility requirements for SRTS funding.

#### **Related Documents**

- <u>TA Solicitation and SRTS Joint Solicitation Memo</u> includes explanation of how the joint solicitation will work.
- <u>SRTS Infrastructure Program Guidance</u> includes guidance specific to eligibility for Safe Routes to School funding and project selection process.
- <u>TA and SRTS Joint Solicitation Letter of Intent Worksheet</u> includes information on the letter of intent review process and a worksheet to assist with completing the online letter of intent form.
- <u>TA and SRTS Joint Solicitation Full Application</u> the full application form for the joint Transportation
   Alternatives and Safe Routes to School solicitation. Full application documents are available from each
   ATP directly.

# 2018/19 Solicitation Timeline

- **Monday, October 1st, 2018** Announce joint Transportation Alternatives and Safe Routes to School solicitation. Open letter of intent period.
- Wednesday, October 31st, 2018 Deadline for applicants to submit letters of intent.
- **Friday, November 16th, 2018** Deadline for RDO/MPO/district review of letters of intent. Recommendation to proceed forward with full application given to applicants.
- Monday, November 19th, 2018 Official start of full application period.
- Friday, January 4th, 2019 Deadline for applicants to submit full applications.
- Friday, February 15th, 2019 SRTS-funded projects shared with ATPs.
- Monday, April 15th, 2019 Deadline for ATPs to select TA projects.

## **Transportation Alternatives Solicitation Information**

### **Federal Program Requirements**

Following is a partial listing of the regulations that apply to any project receiving federal transportation funds. These requirements must be taken in to consideration for budget development, project development and project implementation stages.

<u>Davis-Bacon and Copeland Acts</u>: Payment of pre-determined wage is applicable to all federal-aid construction contracts exceeding \$2,000 and to all related subcontracts.

<u>ADA Requirements</u>: All Transportation Alternatives projects must comply with the federal and state handicapped accessibility mandates.

<u>Anti-Discrimination Laws</u>: Each sponsoring participant must comply with applicable federal and state Anti-discrimination laws and be able to demonstrate compliance.

<u>Project Supervision</u>: All projects must be under the direct supervision of a Minnesota Licensed Professional Engineer.

<u>Additional Requirements and Specifications</u>: Successful applicants will be provided with additional information as needed by MnDOT.

#### **Qualifying Activities**

As identified in federal law, Transportation Alternatives funds may be obligated for projects or activities described in 23 U.S.C. 101(a)(29) or 213, as such provisions were in effect on the day before the date of enactment of the FAST Act.

Former 23 U.S.C. 213(b)(1):

- Transportation Alternatives as defined in section 101 [former 23 U.S.C. 101(a)(29)]:
   The term "Transportation Alternatives" means any of the following activities when carried out as part of any program or project authorized or funded under this title, or as an independent program or project related to surface transportation:
  - Construction, planning, and design of on-road and off-road trail facilities for pedestrians, bicyclists, and other nonmotorized forms of transportation, including sidewalks, bicycle infrastructure, pedestrian and bicycle signals, traffic calming techniques, lighting and other safety-related infrastructure, and transportation projects to achieve compliance with the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.).
  - Construction, planning, and design of infrastructure-related projects and systems that will
    provide safe routes for non-drivers, including children, older adults, and individuals with
    disabilities to access daily needs.
  - Conversion and use of abandoned railroad corridors for trails for pedestrians, bicyclists, or other nonmotorized transportation users.
  - Construction of turnouts, overlooks, and viewing areas.

- o Community improvement activities, which include but are not limited to:
  - i. inventory, control, or removal of outdoor advertising;
  - ii. historic preservation and rehabilitation of historic transportation facilities;
  - iii. vegetation management practices in transportation rights-of-way to improve roadway safety, prevent against invasive species, and provide erosion control; and
  - iv. archaeological activities relating to impacts from implementation of a transportation project eligible under title 23.
- Any environmental mitigation activity, including pollution prevention and pollution abatement activities and mitigation to:
  - address stormwater management, control, and water pollution prevention or abatement related to highway construction or due to highway runoff, including activities described in sections 23 U.S.C. 133(b)(3) [as amended under the FAST Act], 328(a), and 329 of title 23; or
  - ii. reduce vehicle-caused wildlife mortality or to restore and maintain connectivity among terrestrial or aquatic habitats (Former 23 U.S.C. 213(b)(2)-(4)).
- 2. The recreational trails program under 23 U.S.C. 206 of title 23.
- 3. The <u>safe routes to school program</u> eligible projects and activities listed at section 1404(f) of the SAFETEA-LU:
  - Infrastructure-related projects.
  - o Noninfrastructure-related activities.
  - SRTS coordinator. SAFETEA-LU section 1404(f)(2)(A) lists "managers of safe routes to school programs" as eligible under the noninfrastructure projects.
- 4. Planning, designing, or constructing boulevards and other roadways largely in the right-of-way of former Interstate System routes or other divided highways.
  - See Boulevards from Divided Highways for examples.

There are no location restrictions for Transportation Alternatives set-aside infrastructure projects; they are not required to be located along highways.

For SRTS noninfrastructure projects, traffic education and enforcement activities must take place within approximately two miles of a primary or middle school (kindergarten through 8th grade).

#### **Non-Qualifying Activities**

As identified in federal law, Transportation Alternatives funds cannot be used for the following activities because there is no authorization under the Federal-aid Highway Program:

- State or metropolitan planning organization administrative purposes. Exceptions:
  - See FHWA's Memo Allocating Indirect Costs to Projects, dated September 4, 2015.
  - o RTP administrative costs of the State for RTP set-aside funds.
- Promotional activities, except as permitted under the SRTS (2 CFR 200.421(e)(3)).
- Routine maintenance and operations, except trail maintenance as permitted under the RTP.
- General recreation and park facilities, playground equipment, sports fields, campgrounds, picnic areas and pavilions, etc.

The Minnesota Department of Transportation has elected that the following activities are also considered ineligible for Transportation Alternatives funding, even if not prohibited federally.

- Engineering activities
- Purchase of right-of-way

#### **Project Sponsors and Applicants**

#### **Sponsors**

Federal funds for transportation alternative projects are passed through MnDOT to recipients that are adequately staffed and equipped to undertake and satisfactorily complete the requirements associated with federally-funded work. MnDOT determined that state aid cities (i.e. cities with population of over 5,000 persons) and counties are qualified recipients for federal funds. The Transportation Alternatives solicitation requires their participation as a sponsor and/or applicant. If an eligible applicant is not a state aid city or county, then the applicant will need a state aid city or county to be a sponsor on their project. For a full description of state aid sponsor requirements please review the state aid manual at:

http://www.dot.state.mn.us/stateaid/manual/2015esam.pdf

#### **Applicants**

Project applicants must be an entity eligible to receive the Transportation Alternatives funding. Eligible applicants are:

- 1. a local government: Local government entities include any unit of local government below a State government agency, except for an MPO. Examples include city, town, township, village, borough, parish, or county agencies.
- a regional transportation authority: Regional transportation authorities are considered the same as the Regional Transportation Planning Organizations defined in the statewide planning section (23 U.S.C. 135(m)).
- 3. a transit agency: Transit agencies include any agency responsible for public transportation that is eligible for funds as determined by the Federal Transit Administration.
- 4. a natural resource or public land agency: Natural resource or public land agencies include any Federal, Tribal, State, or local agency responsible for natural resources or public land administration. Examples include:
  - State or local park or forest agencies;
  - State or local fish and game or wildlife agencies;
  - o Department of the Interior Land Management Agencies; and
  - U.S. Forest Service.
- 5. a school district, local education agency, or school: School districts, local education agencies, or schools may include any public or nonprofit private school. Projects should benefit the general public and not only a private entity.
- 6. a tribal government.
- 7. a nonprofit entity responsible for the administration of local transportation safety programs: Examples include a nonprofit entity responsible for:

- a local program implementing construction, planning, and design of infrastructure-related projects and systems that will provide safe routes for non-drivers, including children, older adults, and individuals with disabilities to access daily needs; and
- o a safe routes to school program.
- 8. any other local or regional governmental entity with responsibility for, or oversight of, transportation or recreational trails (other than an MPO or a State agency) that the State determines to be eligible, consistent with the goals of this subsection.

State DOTs and MPOs are not eligible entities as defined under 23 U.S.C. 133(h)(4)(B) and therefore are not eligible project sponsors for Transportation Alternatives funds. However, State DOTs and MPOs may partner with an eligible entity project sponsor to carry out a project.

Nonprofit organizations are not eligible as direct grant subrecipients for Transportation Alternatives funds unless they qualify through one of the eligible entity categories (e.g., where a nonprofit organization is a designated transit agency, school, or an entity responsible for the administration of local transportation safety programs). Nonprofit entities are eligible to partner with any eligible entity on an eligible project, if State or local requirements permit.

The Recreational Trails Program set-aside funds retain the RTP eligible project sponsor provisions under 23 U.S.C. 206 (23 U.S.C. 133(h)(5)(C)).

#### **Local Match and Cost Sharing Requirements**

For all projects, including SRTS projects, funded with Transportation Alternatives funds, the federal share is the same as for the general federal-aid highway program: 80 percent Federal and 20 percent State or local match subject to the sliding scale adjustment. (23 U.S.C. 120)

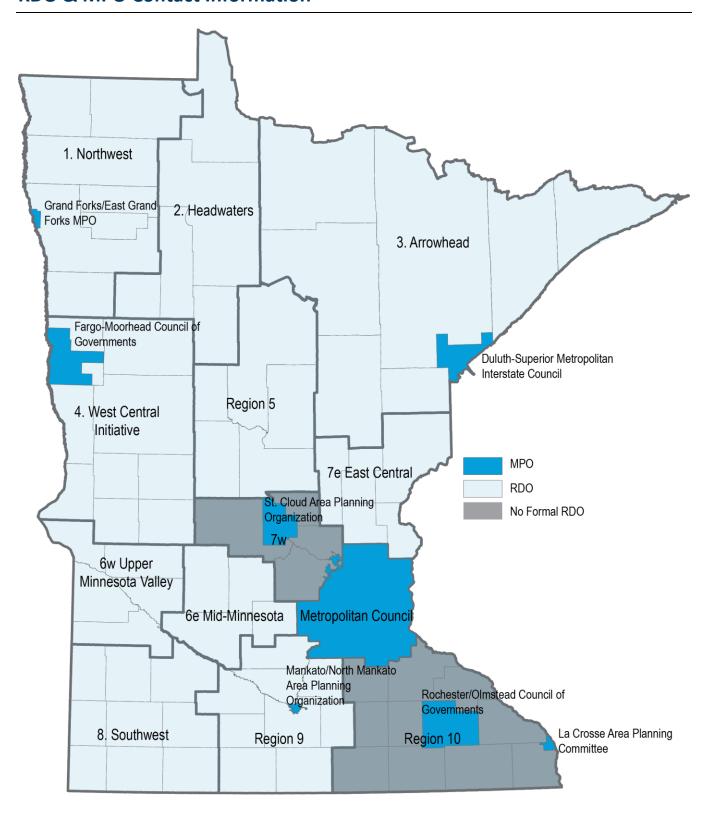
As provided in 49 CFR 18.24 "Matching or cost sharing," the following requirements are emphasized:

- 18.24(b) Qualifications and exceptions-(1) Costs borne by other Federal grant agreements. Except as provided by Federal statute, a cost sharing or matching requirement may not be met by costs borne by another Federal grant. This prohibition does not apply to income earned by a grantee or subgrantee from a contract awarded under another Federal grant.
- (3) Cost or contributions counted towards other Federal costs-sharing requirements. Neither costs nor
  the values of third party in-kind contributions may count towards satisfying a cost sharing or matching
  requirement of a grant agreement if they have been or will be counted towards satisfying a cost sharing
  or matching requirement of another Federal grant agreement, a Federal procurement contract, or any
  other award of Federal funds.

# **Timeline Guidance for Project Development to Construction**

| Time from funding award | Activity and duration   |
|-------------------------|---|
| 26-52 weeks             | Eligible agency completes planning and preliminary work to describe and estimate cost of project. (26-52 weeks but public input and collaboration with land owners may take longer)   |
| 52-78 weeks             | Project is selected in four-year State Transportation Improvement Program. (26 weeks)   |
| 78-130 weeks            | Eligible agency completes preliminary engineering to assess social, environmental and economic impacts and to apply design criteria. (26-52 weeks)  |
| 80-132 weeks            | Preliminary discussions and review scoping as to appropriate document. (2 weeks)  |
| 84-145 weeks            | Eligible agency prepares environmental document. (4-13 weeks)   |
| 90-153 weeks            | Eligible agency submits environmental documentation to District State Aid Engineer with original signatures. (6-8 weeks)  |
| 96-161 weeks            | District State Aid Engineer reviews the documents. Are document components appropriate / correct? If no, eligible agency is contacted to resolve. Eligible agency corrects and resubmits. (Add 6-8 weeks if second draft is needed)                 |
| 104-171 weeks           | District State Aid Engineer reviews; comments and/or approves. (8-10 weeks)   |
| 105-173 weeks           | State Aid for Local Transportation notifies District State Aid Engineer and eligible agency of environmental clearance approval and to proceed with right of way, detailed plans and necessary documentation for federal authorization. (1-2 weeks) |
| 128-199 weeks           | Eligible agency completes and submits plans, right of way certification and required documentation to the District State Aid Engineer. (13-26 weeks)  |
| 138-209 weeks           | Plan review by District State Aid Engineer and State Aid for Local Transportation. (10 weeks)   |
| 143-214 weeks           | Federal authorization to let project. (5 weeks)   |
| 145-216 weeks           | Bid opening and certification of Disadvantaged Business Enterprises. (2 weeks)  |
| 147-218 weeks           | Contractor secures bond and signs contract. (2 weeks)   |
| 150-221 weeks           | Contract approval and initiation of construction. (3 weeks)   |

#### **RDO & MPO Contact Information**



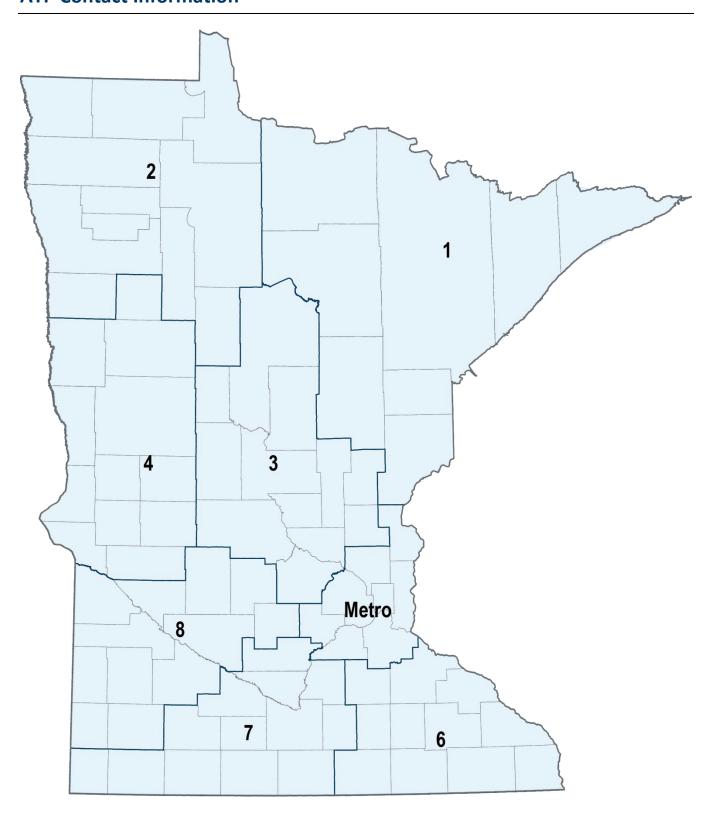
#### **Regional Development Organization Contact Information**

| Region | Organization name   | Counties served  | Address & phone  | Website                        |
|--------|---|--|--|--------------------------------|
| 1      | Northwest Regional<br>Development<br>Commission                 | Kittson, Marshall,<br>Norman, Pennington,<br>Polk, Red Lake, Roseau                                    | 115 S Main St<br>Warren, MN 56762<br>218-745-6733                        | www.nwrdc.org                  |
| 2      | Headwaters Regional Development Commission                      | Beltrami, Clearwater,<br>Hubbard, Lake of the<br>Woods, Mahnomen                                       | 403 4th St NW<br>PO Box 906<br>Bemidji, MN 56601<br>218-444-4732         | <u>www.hrdc.org</u>            |
| 3      | Arrowhead Regional Development Commission                       | Aitkin, Carlton, Cook,<br>Itasca, Koochiching,<br>Lake, St. Louis                                      | 221 West 1st St<br>Duluth, MN 55802<br>218-722-5545                      | www.ardc.org                   |
| 4      | West Central Initiative   | Becker, Clay, Douglas,<br>Grant, Otter Tail, Pope,<br>Stevens, Traverse, Wilkin                        | 1000 Western Ave<br>PO Box 318<br>Fergus Falls, MN 56538<br>218-739-2239 | <u>www.wcif.org</u>            |
| 5      | Region 5<br>Development<br>Commission                           | Cass, Crow Wing,<br>Morrison, Todd, Wadena   | 200 1st Street NE<br>Suite 2<br>Staples, MN 56479<br>218-894-3233        | www.regionfive.org             |
| 6e     | Mid-Minnesota<br>Development<br>Commission                      | Kandiyohi, McLeod,<br>Meeker, Renville   | 333 SW 6th St<br>Suite 2<br>Willmar, MN 56201<br>320-235-8504            | www.mmrdc.org                  |
| 6w     | Upper Minnesota<br>Valley Regional<br>Development<br>Commission | Big Stone, Chippewa, Lac<br>qui Parle, Swift, Yellow<br>Medicine                                       | 323 W Schlieman Ave<br>Appleton, MN 56208<br>320-289-1981                | www.umvrdc.org                 |
| 7e     | East Central Regional Development Commission                    | Chisago, Isanti, Kanabec,<br>Mille Lacs, Pine  | 100 S Park St<br>Mora, MN 55051<br>320-679-4065                          | www.region7erdc.org            |
| 7W     | Administered by<br>MnDOT District 3                             | Benton, Sherburne,<br>Stearns and Wright   | 7694 Industrial Park Road<br>Baxter, MN 56425<br>218-828-5700            | www.dot.state.mn.us/d3/<br>atp |
| 8      | Southwest Regional<br>Development<br>Commission                 | Cottonwood, Jackson,<br>Lincoln, Lyon, Murray,<br>Nobles, Pipestone,<br>Redwood, Rock                  | 2401 Broadway Ave<br>Suite 1<br>Slayton, MN 56172<br>507-836-8547        | www.swrdc.org                  |
| 9      | Region 9<br>Development<br>Commission                           | Blue Earth, Brown,<br>Faribault, Le Sueur,<br>Martin, Nicollet, Sibley,<br>Waseca, Watonwan            | 10 Civic Ctr Plaza<br>P.O. Box 3367<br>Mankato, MN 56002<br>507-387-5643 | www.rndc.org                   |
| 10     | Administered by<br>MnDOT District 6                             | Rice, Goodhue,<br>Wabasha, Steele, Dodge,<br>Olmsted, Winona,<br>Freeborn, Mower,<br>Fillmore, Houston | 2900 48 <sup>th</sup> Street NW<br>Rochester, MN 55901<br>507-286-7500   | www.dot.state.mn.us/d6/<br>atp |

#### **Metropolitan Planning Organization Contact Information**

| Organization name   | Address & phone  | Website              |
|---|--|----------------------|
| Rochester-Olmstead Council of Governments                         | 2122 Campus Drive SE<br>Suite 100<br>Rochester, MN 55904<br>507-328-7100         | www.co.olmsted.mn.us |
| Mankato-North Mankato Area Planning Organization                  | 10 Civic Center Plaza<br>Mankato, MN 56001<br>507-387-8613                       | www.mnmapo.org       |
| St. Cloud Area Planning<br>Organization                           | 1040 County Road 4<br>St. Cloud, MN 56303<br>320-252-7568                        | www.stcloudapo.org   |
| Fargo-Moorhead Metropolitan<br>Council of Governments             | 1 2 <sup>nd</sup> Street N<br>Suite 232<br>Fargo, ND 58102<br>701-232-3242       | www.fmmetrocog.org   |
| Duluth-Superior Metropolitan<br>Interstate Council                | 221 W 1 <sup>st</sup> Street<br>Duluth MN<br>218-529-7509                        | www.dsmic.org        |
| La Crosse Area Planning<br>Committee                              | 212 6 <sup>th</sup> Street N<br>Room 1200<br>La Crosse, WI 54601<br>608-785-5977 | www.lapc.org         |
| Grand Forks-East Grand Forks  Metropolitan Planning  Organization | 255 N 4 <sup>th</sup> Street<br>Grand Forks, ND 58206<br>701-746-2660            | www.theforksmpo.org  |
| Twin Cities Metropolitan Council                                  | 390 Robert Street N<br>St. Paul, MN 55101<br>651-602-1000                        | www.metrocouncil.org |

## **ATP Contact Information**



#### **Area Transportation Partnership Contact Information**

| АТР   | Counties served  | Address & phone  | Website                    |
|-------|--|--|----------------------------|
| 1     | Aitkin, Carlton, Cook, Itasca,<br>Koochiching, Lake, Pine, St.<br>Louis  | MnDOT District 1<br>1123 Mesaba Ave<br>Duluth, MN 55811<br>218-725-2700                    | www.nemnatp.org            |
| 2     | Beltrami, Clearwater,<br>Hubbard, Kittson, Lake of the<br>Woods, Marshall, Norman,<br>Pennington, Polk, Red Lake,<br>Roseau          | MnDOT District 2<br>3920 Highway 2 West<br>Bemidji, MN 56601<br>218-755-6500               | www.dot.state.mn.us/d2/atp |
| 3     | Benton, Cass, Crow Wing,<br>Isanti, Kanabec, Mille Lacs,<br>Morrison, Sherburne, Stearns,<br>Todd, Wadena, Wright                    | MnDOT District 3<br>7694 Industrial Park Road<br>Baxter, MN 56425<br>218-828-5700          | www.dot.state.mn.us/d3/atp |
| 4     | Becker, Big Stone, Clay,<br>Douglas, Grant, Mahnomen,<br>Otter Tail, Pope, Stevens,<br>Swift, Traverse, Wilkin                       | MnDOT District 4<br>1000 Highway 10 West<br>Detroit Lakes, MN 56501<br>218-846-3600        | www.dot.state.mn.us/d4/atp |
| Metro | Anoka, Carver, Chisago,<br>Dakota, Hennepin, Ramsey,<br>Scott, Washington  | MnDOT Metro District<br>1500 West Co Rd B-2<br>Roseville, MN 55113<br>651-234-7500         | www.dot.state.mn.us/metro  |
| 6     | Dodge, Fillmore, Freeborn,<br>Goodhue, Houston, Mower,<br>Olmsted, Rice, Steele,<br>Wabasha, Winona                                  | MnDOT District 6<br>2900 48 <sup>th</sup> Street NW<br>Rochester, MN 55901<br>507-286-7500 | www.dot.state.mn.us/d6/atp |
| 7     | Blue Earth, Brown,<br>Cottonwood, Faribault,<br>Jackson, LeSueur, Martin,<br>Nicollet, Nobles, Rock, Sibley,<br>Waseca, Watonwan     | MnDOT District 7<br>2151 Bassett Drive<br>Mankato, MN 56001<br>507-304-6100                | www.dot.state.mn.us/d7/atp |
| 8     | Chippewa, Kandiyohi, Lac qui<br>Parle, Lincoln, Lyon, McLeod,<br>Meeker, Murray, Pipestone,<br>Redwood, Renville, Yellow<br>Medicine | MnDOT District 8<br>2505 Transportation Road<br>Willmar, MN 56201<br>320-231-5195          | www.dot.state.mn.us/d8/atp |

Note: Chisago County submits a Greater Minnesota Transportation Alternatives application because it is not part of the seven-county Twin Cities metropolitan area, even though it is part of the Metro ATP. Chisago county Transportation Alternatives applications are reviewed and scored by the East Central Regional Development Commission before they are forwarded to the Metro ATP integration committee.

## **Other Key Contacts**

#### Safe Routes to School, Scenic Byway & Recreational Trails Program Coordinator Contact Information

| Name         | Role   | Address & Phone   | Email                     |
|--------------|--|---|---------------------------|
| Dave Cowan   | MnDOT Safe Routes to<br>School Non-Infrastructure<br>Coordinator | 395 John Ireland Blvd<br>MS 315<br>St. Paul, MN 55155<br>651-366-4189 | Dave.Cowan@state.mn.us    |
| Sara Pflaum  | MnDOT Safe Routes to<br>School Engineering<br>Coordinator        | 395 John Ireland Blvd<br>MS 500<br>St. Paul, MN 55155<br>651-366-3827 | Sara.Pflaum@state.mn.us   |
| Holly Slagle | MnDOT Scenic Byway<br>Coordinator                                | 395 John Ireland Blvd<br>MS 620<br>St. Paul, MN 55155<br>651-366-3623 | Holly.Slagle@state.mn.us  |
| Dan Golner   | MnDNR Recreational Trails<br>Coordinator                         | 500 Lafayette Road<br>Box 39<br>Saint Paul, MN 55155<br>651-259-5599  | Daniel.Golner@state.mn.us |

#### **Statewide Transportation Alternatives Contact Information**

| Name          | Role  | Address & Phone   | Email                      |
|---------------|---|---|----------------------------|
| Chris Berrens | MnDOT Transportation Alternatives Coordinator | 395 John Ireland Blvd<br>MS 440<br>St. Paul, MN 55155<br>651-366-3755 | Chris.Berrens@state.mn.us  |
| Katie Caskey  | MnDOT Transportation Alternatives Coordinator | 395 John Ireland Blvd<br>MS 440<br>St. Paul, MN 55155<br>651-366-3901 | Kathryn.Caskey@state.mn.us |
| Zue Vue       | MnDOT Transportation Alternatives Coordinator | 395 John Ireland Blvd<br>MS 440<br>St. Paul, MN 55155<br>651-366-3736 | Zue.Vue@state.mn.us        |